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Message Text

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CCO-00 CIAE-00 PM-09 INR-09 L-03 NEA-10 NSAE-00 PA-03

RSC-01 PRS-01 GAC-01 SAL-01 MBFR-03 SAJ-01 SS-14

NSC-10 ACDA-19 T-03 OIC-04 AEC-11 AECE-00 OMB-01

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FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 9312
SECDEF WASHDC IMMEDIATE
INFO ALL NATO CAPITALS 2764
USCINCEUR
USDOCOSOUTH
USLOSACLANT
USNMR SHAPE
USMISSION BERLIN
USMISSION GENEVA
USDEL SALT TWO
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY HELSINKI
AMEMBASSY MOSCOW
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY VIENNA IMMEDIATE
AMEMBASSY WARSAW

C O N F I D E N T I A L SECTION 1 OF 3 USNATO 1243

DISTO

E. O. 11652: GDS, 12-31-79
TAGS: PARM, NATO, HU
SUBJ: MBFR: NAC DISCUSSION OF HUNGARIAN PROBLEM MARCH 9

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HELSINKI FOR USDEL MPT
VIENNA FOR USDEL MBFR

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SUMMARY: NAC MARCH 9 REACHED UNANIMOUS AGREEMENT TO UTILIZE US PAPER OF FEBRUARY 23 IN INFORMAL PROBE WITH SOVIETS IN VIENNA AND ALMOST COMPLETE AGREEMENT ON AN INTERNAL UNDERSTANDING RE NON- CIRCUMVENTION. TEXT OF US PAPER WAS FULLY AGREED, UK PAPER WILL NOT RPT NOT BE TRANS-MITTED TO VIENNA (ONLY UK " TACTICAL IDEAS" WILL BE DIS-CUSSED THERE), AND ANNEX II, WITH POSITION TO BE PUT TO WP HAS BEEN DROPPED. AT DUTCH INSISTENCE, HOWEVER, SYG' S PROSPECTIVE MESSAGE TO VIENNA WILL REGISTER AGREEMENT THAT ALLIES SHOULD SEEK AN AGENDA ITEM WHICH WILL ALLOW THEM TO DEAL WITH PROBLEM OF CIRCUMVENTION OF MBFR AGREEMENTS IN CENTRAL EUROPE. FIRST PARA. ANNEX I ALSO AGREED. ONLY PROBLEM REMAINING IS TURKISH AND DUTCH RESERVATIONS ON SECOND (LAST) PARA. OF ANNEX I WHICH AS PRESENTLY WORDED (AD REF BY THOSE TWO COUNTRIES) WOULD REQUIRE ALLIES TO SUP-PORT A DECISION OF ANY FLANK COUNTRY NOT RPT NOT TO BE IN-CLUDED IN RESTRICTIONS WHICH WOULD BE PART OF AN AGREEMENT ON FORCE REDUCTIONS IN CENTRAL EUROPE. TEXT OF SYG MESSAGE, REFLECTING FOREGOING, WILL BE AGREED THROUGH SILENCE PROCEDURE BY 1:00 P. M. MONDAY MARCH 12, AND TRANS-MITTED IMMEDIATELY ON ASSUMPTION DUTCH AND TURKS APPROVE. TEXT SEPTEL. WE THINK THERE IS LITTLE DOUBT TURKS WILL DO SO; DUTCH RESERVATIONS MAY BE STRONGER. END SUMMARY.

1. ACTING SYG PANSA REFERRED TO MARCH 7 DISCUSSION OF SYG' S TEXT AND EXPRESSED HOPE THAT NAC AT THIS MEETING MIGHT GET CLOSER TO AGREEMENT IN VIEW OF THE URGENCY FELT BY SOME GOVERNMENTS.

2. CATALANO (ITALY) EXPLAINED THAT HIS AUTHORITIES STILL FAVORED A SOLUTION GIVING HUNGARY SPECIAL STATUS; THAT ANY INTERMEDIARY SOLUTION WOULD ONLY DELAY THE INEVITABLE; AND THAT ITALY BELIEVED THE ALLIES SHOULD ACCEPT SPECIAL STATUS FOR HUNGARY RAPIDLY, NOT IN SMALL CONCESSIONS. HOWEVER, SINCE THE MAJORITY OF ALLIES DO NOT SHARE ITALIAN CONCERNS, ITALY MIGHT ACCEPT THE APPROACH IN THE US PROPOSAL. BUT, IF THE US PROPOSAL WERE REJECTED, ITALY WOULD INSIST ON COMING BACK TO PROPOSING THAT HUNGARY BE A SPECIAL PARTICIPANT. AS REGARDS THE SYG' S TEXT, ITALY COULD ACCEPT PARA 1 A, BUT WAS OPPOSED TO PARA 1 B SINCE THE UK PROPOSAL EVEN IN ITS

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NEW VERSION WOULD PREJUDICE THE SUBSTANTIVE PARTICIPATION ISSUE. ITALY COULD ACCEPT ANNEX I AS WRITTEN BUT WOULD LIKE TO MODIFY THE WORDING IN ANNEX II TO REFER TO " AN UNRE-STRAINED REDEPLOYMENT IN ADJOINING COUNTRIES OF FORCES AND EQUIPMENT REDUCED IN CENTRAL EUROPE".

3. PECK (UK) SAID THE ISSUE OF HUNGARIAN PARTICIPATION IN MBFR IS SUBSTANTIVE AND SHOULD NOT BE PREJUDICED. ANY

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EXCLUSION OF HUNGARY WOULD HAVE SERIOUS DISADVANTAGES WHICH UK MINISTERS WOULD BE UNWILLING TO DEFEND IN PUBLIC. THE UK CONTINUES TO BELIEVE THAT AN INFORMAL " ALL 19" MEETING IS THE BEST TACTICAL WAY TO MAKE PROGRESS. THE UK BELIEVES THAT IT WOULD BE POSSIBLE TO AVOID FLANK DIFFICULTIES AT SUCH A MEETING BY DESIGNATING A SINGLE WESTERN SPOKESMAN TO REITERATE POINTS ALREADY AGREED, SUCH AS THE FOCUS ON CENTRAL EUROPE, THE ABSENCE OF NEUTRALS, AND THE TWO CATEGORIES OF PARTICIPANTS, WHICH COULD BE LISTED. HOWEVER, IN LIGHT OF ALLIED RESISTANCE TO THE " ALL 19" PROPOSAL, THE UK WAS RELUCTANTLY PREPARED TO GO WITH THE CONSENSUS AND AGREE TO PARA 1 A OF THE SYG' S TEXT, PROVIDED THAT THERE WAS NOT A CLEAR CONNECTION BETWEEN THIS APPROACH AND THE ISSUE OF CONSTRAINTS OR NONCIRCUMVENTION. THE UK CONCURRED IN THE NEED TO ADDRESS NONCIRCUMVENTION, BUT BELIEVED IT INAPPROPRIATE TO RAISE THE ISSUE WITH THE OTHER SIDE AT THIS TIME. MOREOVER, IN ACCEPTING THE US APPROACH THE UK STILL QUESTIONED ITS TACTICAL UTILITY SINCE IT WAS POSSIBLE THAT IT WOULD BE REJECTED. CONCERNING CONSTRAINTS THE UK COULD AGREE TO THE ISSUE BEING PUT FORWARD BUT NOT AT THE PRESENT TIME, NOR INCLUDING SPECIFIC REFERENCE TO HUNGARY. IN ACCEPTING THE US PROPOSAL, PECK SUGGESTED THAT THE AD HOC GROUP PROBE THE OTHER SIDE BEFORE PUTTING THE PROPOSAL FORWARD.

4. RUMSFELD (US) URGED EARLY AGREEMENT OF THE US PAPER, DREW UPON INSTRUCTIONS IN STATE 43538 ON SPECIFIC POINTS, CONCURRED IN THE SUGGESTION FOR A PROBE OF THE OTHER SIDE AND SAID HE BELIEVED THAT THE NAC WAS VERY CLOSE TO AGREEMENT IN LIGHT OF PECK' S STATEMENT.

5. SPIERENBURG (NETHERLANDS) SAID THAT HIS INSTRUCTIONS WERE TO INSIST ON RETENTION OF NONCIRCUMVENTION STATEMENT BUT, THINKING ALOUD, HE WAS REASSURED BY UK CONCURRENCE IN CONFIDENTIAL

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THE NEED TO DISCUSS NONCIRCUMVENTION DURING NEGOTIATIONS. HE ASKED PECK IF THE UK WOULD BE WILLING TO PUT NONCIRCUMVENTION ON THE AGENDA. PECK RESPONDED THAT THE UK WOULD BE WILLING TO RAISE IT AT AN APPROPRIATE TIME, IN GENERAL TERMS, AND WITHOUT SPECIFIC MENTION OF HUNGARY. SPIERENBURG SAID HE WOULD ATTEMPT TO CONVINCE THE HAGUE TO DROP ANNEX II BUT THAT HE COULD NEVER GIVE UP THE POINT THAT CONSTRAINTS AND NONCIRCUMVENTION WOULD BE TAKEN UP IN NEGOTATIONS. HE PROPOSED AN AMENDMENT TO REPLACE PARA 1 D OF THE SYG' S TEXT: " WITH A VIEW TO PARAGRAPH C, THE ALLIES WOULD SEEK TO OBTAIN AN AGENDA ITEM DEALING WITH WAYS TO PREVENT CIRCUMVENTION OF AGREEMENTS ON REDUCTIONS IN CENTRAL EUROPE." HE PROPOSED AN ADDITION TO THE SYG' S TEXT WHICH WOULD BECOME PARA 1 E " THIS CABLE SUPPLEMENTS WHERE APPROPRIATE C- M(72)87(3 RD REVISE)". CONTINUING, SPIERENBURG SAID NETHERLANDS COULD

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ACCEPT ANNEX I ON THE UNDERSTANDING THAT THE PARTICIPATION
ISSUE REMAINS OPEN AND THAT THE ALLIES WOULD HAVE TO COME
BACK TO IT AT THE END OF EXPLORATORY TALKS.

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PA-03 RSC-01 PRS-01 GAC-01 SAL-01 MBFR-03 SAJ-01 SS-14

NSC-10 ACDA-19 T-03 OIC-04 AEC-11 AECE-00 OMB-01

RSR-01 /144 W
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O 092040 Z MAR 73
FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 9313
SECDEF WASHDC IMMEDIATE
INFO ALL NATO CAPITALS 2765
USCINCEUR
USDOCOSOUTH
USLOSACLANT
USNMR SHAPE
USMISSION BERLIN
USMISSION GENEVA
USDEL SALT TWO
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
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AMEMBASSY MOSCOW
AMEMBASSY PRAGUE
AMEMBASSY SOFIA
AMEMBASSY VIENNA IMMEDIATE
AMEMBASSY WARSAW

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6. KRAPF (FRG) WAS CERTAIN THAT SPIERENBURG COULD CONVINCE
THE HAGUE TO DROP ANNEX II AND PROPOSED A CHANGE TO THE
NETHERLANDS' AMENDMENT FOR PARA 1 D " TO PREVENT CIRCUMVENTION
OF MBFR AGREEMENTS IN CENTRAL EUROPE". SPIERENBURG THOUGHT
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THAT FRG AMENDMENT WOULD BE ACCEPTABLE TO THE NETHERLANDS.

7. MENZIES (CANADA) SUGGESTED THAT SOUNDINGS BE ON A RESTRICTED BASIS, PERHAPS UNDERTAKEN BY QUARLES AND DEAN. IN THE EVENT THE US PROPOSAL WAS REJECTED, HE SUPPORTED THE UK " ALL 19" FORMULA PLUS AN OPEN ENDED COMMITTEE ON PARTICIPATION TO ADDRESS THE HUNGARIAN PROBLEM. SUCH A COMMITTEE WOULD NOT MEET UNTIL TOWARDS THE END OF EXPLORATIONS. THE IDEA FOR A PARTICIPATION COMMITTEE COULD BE INCLUDED IN THE STATEMENT TO BE MADE BY THE SINGLE WESTERN SPOKESMAN SUGGUESTED BY PECK.

8. PANSA SAID THAT FORM AND METHOD OF SOUNDINGS WAS A TACTICAL MATTER AND SHOULD BE LEFT TO THE AD HOC GROUP.

9. RUMSFELD ASKED SPIERENBURG IF IT WERE ABSOLUTELY NECESSARY FOR NONCIRCUMVENTION TO BE A SEPARATE AGENDA ITEM. HE SUGGESTED THAT NETHERLANDS LANGUAGE IN PARA 1 D BE MODIFIED TO REFER TO " AN AGENDA ITEM WHICH WOULD ALLOW THEM TO DEAL WITH WAYS TO PREVENT CIRCUMVENTION...". SUCH LANGUAGE WOULD ALLOW NONCIRCUMVENTION TO BE RAISED UNDER EXISTING AGENDA ITEMS ON CONSTRAINTS OR AREA. THE ADVANTAGE OF THE NEW LANAUGE WOULD BE TO LEAVE OPEN THE QUESTION AS TO WHETHER A SPECIFIC AGENDA ITEM WAS REQUIRED.

10. PANSA SUGGESTED MODIFYING SENTENCE TO READ " AN AGENDA ITEM WHICH WOULD CLEARLY ALLOW THEM TO DEAL WITH WAYS TO PREVENT CIRCUMVENTION...".

11. SPIERENBURG TURNED TO DE STAERCKE (BELGIUM) AND ASKED HIS OPINION. DE STAERCKE BELIEVED THAT NAC WAS ON VERGE OF AGREEMENT. HE CONCURRED IN THE NETHERLANDS' AMENDMENT AND SAID HE WOULD TRY TO CONVINCE HIS GOVERNMENT TO ACCEPT IT. HE COULD AGREE TO EITHER ORIGINAL NETHERLANDS LANGUAGE OR US AMENDMENT. HE BELIEVED THAT THE NETHERLANDS AMENDMENT RESOLVED THE ITALIAN AND UK ARGUMENTS. REFERRING TO CATALANO' S EARLIER OBJECTION TO PARA 1 B (UK PROPOSAL) HE SUGGESTED THAT SYG TEXT SIMPLY REFER TO THE IDEA WITHOUT MENTIONING THE UK PAPER PER SE. LOOKING AT CATALANO, HE SAID THAT AGREEMENT WAS NOW UP TO ITALY AND ASKED WHAT MORE DOES ITALY WANT NOW THAT IT HAS OBTAINED EVERYTHING.

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12. CHORAFAS (GREECE) STILL HAD DOUBTS ON THE PARTICIPATION QUESTION, AND PARTICULARLY DID NOT AGREE WITH THE CANADIAN SUGGESTION OF A SUB- GROUP TO DEAL WITH PARTICIPATION. PECK EXPLAINED THAT THE UK IDEA WAS TO LEAVE THE PARTICIPATION

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QUESTION TO THE LAST PART OF THE EXPLORATORY TALKS.

13. ERALP (TURKEY) SAID HE WAS IN BASIC AGREEMENT WITH THE TEXT OF THE DRAFT SYG CABLE. HE DID HAVE SOME MISGIVINGS, ON SPECIFIC LANGUAGE, HOWEVER, HE SUPPORTED A SUGGESTION BY DE STAERCKE FOR A RECESS SO THAT A TEXT COULD BE PREPARED INCORPORATING POINTS MADE IN THE COUNCIL DISCUSSION. AS TO THE NEXT STEP IN CASE THE U. S. SUGGESTION FAILED, TURKEY WOULD WANT THIS QUESTION TO COME BACK TO THE COUNCIL. DE STAERCKE SUPPORTED ERALP.

14. PECK SAID HE WAS WILLING TO WITHDRAW THE UK PAPER AS A PAPER, BUT THE UK WOULD WANT TO REVERT TO THE " ALL 19" FORMULA IF THERE WERE AN IMPASSE AGAIN. KRAPF, CATALANO AND DE STAERCKE SPECIFICALLY SAID THAT THE UK PAPER SHOULD NOT BE CONSIDERED AS HAVING BEEN ABANDONED.

15. PECK SUGGESTED THAT THE U. S. SECOND FALL- BACK POSITION MEANT THAT THE U. S. WAS ABANDONING THE PROBLEM OF HUNGARY. RUMSFELD REPLIED THAT WE COULD NOT AND WOULD NOT ABANDON THE HUNGARIAN PROBLEM, BUT THE QUESTION WAS WHETHER WE COULD SETTLE THE PROBLEM IN THE PRESENT DISCUSSIONS.

16. SPIERENBURG UNDERLINED THAT THE NETHERLANDS WOULD NEED AGREEMENT ON A NON- CIRCUMVENTION FORMULA BEFORE IT WOULD ALLOW THE STATUS OF HUNGARY TO BE LEFT IN ABEYANCE.

17. ERALP SAID THAT IF A MEETING OF THE 19 WERE HELD BEFORE THE PARTICIPATION PROBLEM HAD BEEN SETTLED, THE HUNGARIAN PROBLEM WOULD IMMEDIATELY COME UP. TURKEY WOULD HAVE TO STATE CLEARLY THAT IT WAS NOT A DIRECT PARTICIPANT, AND THEN HUNGARY WOULD SAY THE SAME THING. A NUMBER OF PERMREPS, LED BY SPIERENBURG, SAID THAT THIS SCENARIO, WHICH WOULD LEAVE THE QUESTION OF PARTICIPATION ASIDE TO BE ADDRESSED LATER, WOULD BE COMPLETELY SATISFACTORY.

18. NAC RESUMED AT 6:00 P. M. AND DSYG PASSED OUT LIST OF PROPOSED CHANGES TO TEXT OF DRAFT CABLE STEMMING FROM EARLIER
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COUNCIL DISCUSSION. CHANGES TO TEXT IN USNATO 1195 AS FOLLOWS:
PARA A: NO CHANGE
PARA B CHANGED TO READ: " THE UNITED KINGDOM CONSIDERATIONS ON TACTICS COULD BE CONSIDERED IN THE LIGHT OF DEVELOPMENTS IN VIENNA."
PARA C: ADD AT END OF PARA: "(SEE TEXT ATTACHED.)"
PARA D CHANGED TO READ: " WITH A VIEW TO PARAGRAPH C, THE ALLIES WOULD SEEK TO OBTAIN AN AGENDA ITEM WHICH WOULD ALLOW THEM CLEARLY TO DEAL WITH WAYS TO PREVENT CIRCUMVENTION OF MBFR AGREEMENTS IN CENTRAL EUROPE."

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PARA E: " THIS CABLE SUPPLEMENTS, WHERE APPROPRIATE,
DOCUMENT C- M(72)87(3 RD REVISE).

19. DSYG ASKED IF THESE CHANGES WERE ACCEPTABLE TO ALL AND
PROCEEDED TO RAISE THEM INDIVIDUALLY. RESULTS AS FOLLOWS:

PARA A: DSYG ASKED IF ALL HAD NOW ACCEPTED PARA J OF
U. S. TEXT. CATALANO SAID HIS GOVERNMENT STILL
PREFERRED TO DROP THE PARAGRAPH BUT WOULD ACCEPT MAJORITY
VIEW. OTHERS WERE SILENT AND DSYG SAID PARA J WOULD BE
INCLUDED.

PARA B: SUGGESTION THAT " IDEAS" BE SUBSTITUTED FOR
" CONSIDERATIONS" WAS ACCEPTED BY ALL. SUGGESTION TO
INSERT COMMA AFTER " CONSIDERED" (TO ELIMINATE AMBIGUITY
AS TO WHETHER " IN VIENNA" REFERS TO " DEVELOPMENTS" OR TO
CONSIDERATION OF TACTICS) WAS REJECTED.

PARA C: ACCEPTED WITHOUT COMMENT.

PARA D: BELGIUM AND NETHERLANDS AGREED, AND OTHER QUICKLY
FOLLOWED SUIT.

PARA E: ACCEPTED WITHOUT COMMENT.

20. DISCUSSION THEN TURNED TO TEXT OF ANNEX ON INTERNAL ALLIED
UNDERSTANDING ON NON- CIRCUMVENTION. TEXT UNDER DISCUSSION WAS
AS AMENDED IN COUNCIL ON MARCH 7, REPEATED HERWITH: BEGIN TEXT:
THE ALLIES HAVE DECIDED AMONG THEMSELVES THAT THE WARSAW PACT
COUNTRIES SHOULD NOT BE FREE TO CIRCUMVENT MBFR AGREEMENTS,
FOR INSTANCE BY MEANS OF AN INCREASE OF THE LEVEL OF STATIONED
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FORCES AND THEIR EQUIPMENT IN HUNGARY. THE ALLIES FURTHER AGREE
THAT THE QUESTION OF HUNGARY' S INCLUSION IN A CONSTRAINTS AREA
SHOULD BE KEPT OPEN. WAYS MUST BE FOUND TO DEAL WITH THESE
VALID MILITARY CONCERNS, KEEPING IN MIND THE LEGITIMATE SECURITY
INTERESTS OF THE FLNAK COUNTRIES AND THE INDIVISIBILITY OF THE
SECURIT OF THE ALLIANCE. THE ALLIES AGREE TO SUPPORT THE
DECISION OF THE GOVERNMENTS OF GREECE, ITALY, AND TURKEY NOT
TO BE INCLUDED IN RESTRICTIONS WHICH WOULD BE PART OF AN AGREEMENT
ON FORCE REDUCTIONS RELATED TO CENTRAL EUROPE. END TEXT.

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FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 9314
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INFO ALL NATO CAPITALS 2766
USCINCEUR
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AMEMBASSY WARSAW

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21. DISCUSSION INITIALLY FOCUSED ON LAST SENTENCE. GREEK PERMREP PROPOSED TO STRENGTHEN SENTENCE TO INDICATE THAT ALLIES HAD AGREED THAT SOUTHERN FLANK COUNTRIES WOULD NOT BE INCLUDED IN ANY RESTRICTIONS. DANISH REP SAID HE WAS NOT HAPPY THAT GREECE, CONFIDENTIAL

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ITALY AND TURKEY HAD BEEN SINGLED OUT, WHICH IMPLIED THAT THE NORDIC POSITION WAS DIFFERENT. THIS WAS NOT NECESSARILY THE CASE; IT WOULD DEPEND ON FUTURE DECISIONS. HE SUGGESTED THAT " THE DECISION" IN LAST SENTENCE BE CHANGED TO " A DECISION."

22. SPIERENBURG SAID HE DID NOT SEE HOW HE COULD DEFEND THE LAST SENTENCE OR RECOMMEND IT TO HIS GOVERNMENT, SINCE THERE HAD NOT BEEN ANY ALLIED DECISION SUPPORTED BY ALL THAT THERE WOULD BE NO RESTRICTIONS ON THE SOUTHERN FLANK. DE STAERCKE

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ADDED THAT FLANKS MIGHT SOMEDAY WANT TO CHANGE THEIR POSITION. MOREOVER, ALLIES WOULD SUPPORT THEIR RIGHT TO THIS VIEW, BUT OTHERS MIGHT HAVE DIFFERENT VIEWS.

23. GREEK PERMREP THEN PROPOSED TO RETURN TO EARLIER CANADIAN PROPOSAL FOR SENTENCE IN QUESTION (USNATO 1169). NETHERLANDS REP SAID HE COULD NOT ACCEPT THIS SENTENCE EITHER, AND DE STAERCKE GAVE HALF- HEARTED AGREEMENT TO SPIERENBURG.

24. TURKISH PERMREP ARGUED THAT EVEN PRESENT TEXT DISTORTED THE ALLIED POSITION ON INCLUSION OF HUNGARY IN CONTRAST WITH THE POSITION ON EXCLUSION OF FLANKS. TO BALANCE ANNEX I, THE SECOND SENTENCE SHOULD BE MODIFIED TO INCLUDE AN INTRODUCTORY PHRASE AS FOLLOWS: " THE ALLIES FURTHER AGREE TO SUPPORT THE DECISION OF ANY MEMBER THAT..." INSTEAD OF " THE ALLIES FURTHER AGREE THAT..." THERE WAS NO SUPPORT FOR THIS SUGGESTION.

25. FURTHER PROPOSALS FROM NUMBER OF PERMREPS THAT ALLIES ACCEPT AT LEAST ON AN AD REF BASIS EITHER THE LAST SENTENCE IN THE AMENDED TEXT FROM THE MARCH 7 COUNCIL OR THE ALTERNATIVE LAST SENTENCE PROPOSED BY CANADA LED TO AN OUTBURST BY SPIERENBURG THAT HE COULD NEVER BE FORCED TO ACCEPT A STATEMENT THAT PURPORTED TO REPRESENT AN ALLIED VIEW NETHERLANDS DOES NOT SHARE. HE REPEATED THE WORD " NEVER" SEVERAL TIMES AND APPEARED TO BE ON VERGE OF WALKING OUT.

26. ITALIAN PERMREP TOLD SPIERENBURG THAT NO ONE HAD YET ACCEPTED ANNEX I TEXT FROM MARCH 7 NAC, AND ALL WERE ATTEMPTING TO FIND ACCEPTABLE COMPROMISE.

27. DSYG SUGGESTED THAT FORMULA BE FOUND INDICATING THAT DECISIONS ON WHETHER OR NOT MEMBER COUNTRIES WOULD BE SUB-JECT TO RESTRICTIONS WOULD BE ON BASIS OF UNANIMITY IN THE
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ALLIANCE. RETREATING FROM EARLIER ADAMANT STAND, SPIEREN-BURG AGREED TO CONSIDER ON AN AD REF BASIS SOME NEW FORMU-LATIONS FOR LAST SENTENCE IF COUNCIL COULD MEET AGAIN ON MARCH 12 TO DISCUSS IT.

28. UK AND ACANADA SAID TEXT OF ANNEX WAS NOT ESSENTIAL FOR CABLE TO VIENNA, AND COULD BE REFERRED TO SPC TO BE WORKED OUT, DURING THE NEXT SIX WEEKS IF NECESSARY. RUMSFELD PRO-POSED THAT COUNCIL GO INTO SESSION WITH PERMREPS ONLY UN-TIL TEXT COULD BE AGREED, AND KRAPF SUPPORTED HIM. TURK-ISH PERMREP INSISTED THAT NOTHING COULD BE DONE IN VIENNA UNTIL TEXT AGREED, AND ITALIAN PERMREP APPEALED TO SPIEREN-BURG TO MAKE HIS OWN PROPOSAL IF HE COULD NOT ACCEPT OTHERS' IDEAS. GREEK PERMREP SAID HE WAS NOT AS CONCERNED ABOUT TEXT OF ANNEX AS HE WAS " GRIEF STRICKEN" BY " DISCORD" IN COUNCIL.

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29. DE STAERCKE AT THIS POINT INTRODUCED SUGGESTION FOR RE-
PHRASING OF LAST SENTENCE: " A DECISION OF ANY FLANK
COUNTRY OR COUNTRIES NOT TO BE INCLUDED IN RESTRICTIONS WHICH
WOULD BE A PART OF AN AGREEMENT ON FORCE REDUCTIONS IN CEN-
TRAL EUROPE WILL BE SUPPORTED BY THE ALLIANCE." SPIERENBURG
SAID DE STAERCKE HAD UNDERSTOOD HIS POINT, THAT DECISION
ON EXCLUSION OF FLANKS SHOULD NOT BE TAKEN HERE AND NOW,
AND HE WOULD BE PREPARED TO DEFEND NEW TEXT IN DISCUSSING
IT WITH THE HAGUE. OTHERS QUICKLY AGREED.

30. DSYG SAID THAT NEW TEXT (TRANSMITTED SEPTEL) WAS AD
REF TO CAPITALS, AND WOULD BE SENT TO VIENNA IF THERE
WERE NO OBJECTIONS BEFORE ONE P. M. LOCAL BRUSSELS TIME ON
MARCH 12. IF THERE WERE OBJECTIONS, COUNCIL WOULD RE-
CONVENE ON AFTERNOON OF MARCH 12.

31. DSYG PROPOSED THAT PRESS BE INFORMED ON AFTERNOON
OF MARCH 12, ASSUMING CABLE WERE APPROVED, THAT ALLIED
REPS IN VIENNA HAD BEEN CHARGED TO RENEW EFFORTS WITH
THEIR COUNTERPARTS FROM THE WARSAW PACT COUNTRIES TO ENABLE
TALKS TO PROCEED. DE STAERCKE SAID TONE OF ANY PRESS RE-
LEASE SHOULD BE " RELAXED."
32. THERE WAS NO DISCUSSION OF ANY PRESS STATEMENT BEFORE
MARCH 12. HOWEVER, AFTER COUNCIL MEETING, WE LEARNED THAT
NATO PRESS SPOKESMAN HAS TOLD NUMBER OF PRESS REPS THAT
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NEW NATO INITIATIVE CAN BE EXPECTED ON MARCH 12, AND WE
ASSUME THIS WILL BE REFLECTED IN MARCH 10 NEWSPAPERS. RUMSFELD

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Message Attributes

Automatic Decaptioning: X
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Concepts: n/a
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Draft Date: 09 MAR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: cunninfx
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Drafter: n/a
Enclosure: n/a
Executive Order: N/A
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Review Event:
Review Exemptions: n/a
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TAGS: PARM, NATO, HU
To: STATE
SECDEF INFO ALL NATO CAPITALS
USCINCEUR
USDOCOSOUTH
USLOSACLANT
USNMR SHAPE
BERLIN

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GENEVA
SALT TWO
BUCHAREST
BUDAPEST
HELSINKI
MOSCOW
PRAGUE
SOFIA
VIENNA
WARSAW
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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